Colorado Department of Public Health and Environment

IT Modernization to Support our Air Quality Goals

Joint Technology Committee
February 10, 2022





Agenda

- Introduction and Project Summary
- CDPHE/OIT governance model and project collaboration
 - Erick Scheminske (CDPHE)
 - Kristi Labarge (OIT)
- APCD project overview and alignment with strategic goals
 - Michael Ogletree (CDPHE)
- Project plan and strategy for success
 - Andrew Putnam (CDPHE)
- Questions & discussion



Air Pollution Control Division Project

Stationary Sources Program IT System

- Manage the various activities within the Stationary Sources Program
- Engage with external stakeholders (regulated industries)
- Build efficiencies, modernize back-end technology

Air Pollution Data Warehouse

- Enable more effective data sharing throughout APCD's programs
- Improve public access to information
- Allow more effective partnership with external entities seeking to use APCD's data





CDPHE/OIT Collaboration and Governance to Date



Governance: CDPHE/OIT Business Technology Strategy Committee (BTSC)

- BTSC is an established CDPHE/OIT collaborative process with a track record of success overseeing projects and mitigating risk
- Since 2016, the BTSC has overseen the successful development and implementation of over 100 projects at CDPHE. Examples include:
 - Implemented Records Management Solution in OnBase with public access to documents
 - Greenhouse Gas Reporting utilizing OnBase, Mulesoft, and Tableau
 - Prescribed Fire Permitting utilizing OnBase with SIPA integration
 - Oil and Gas Reporting utilizing OnBase, Mulesoft, and Tableau (under development)



CDPHE Technology Health Scores

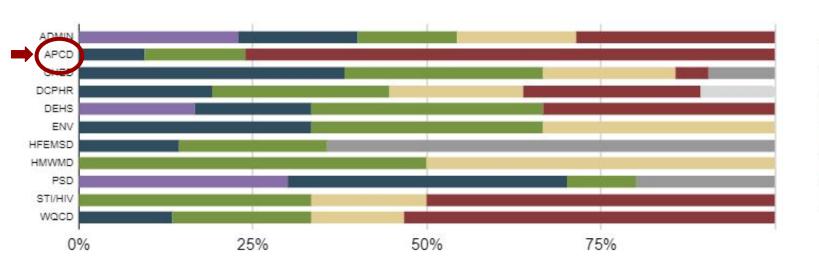
A
B
Healthy - Make sure you have a plan to keep them that way

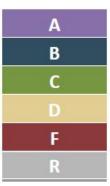
Unhealthy - Need resources and a plan to get them healthy again.

F
Recently retired. Need to fully decommission.



CDPHE Technology Health Scores by Division







Project Development Collaboration with OIT for this Project Started in 2019

- Developed a Stationary Sources Technology Roadmap in 2019-2020
- Mapped 34 current business/system processes (e.g., detailed workflow to submit a general permit application)
- Stakeholder engagement and feedback process
- Initial discussions in 2020 with Colorado Digital Services



Process Mapping

- General Permit
- Construction Permit
- Major Source/Title 5 Permit
- Title V Reporting
- Notice of Startup
- Stack Testing
- Settlements
- Self Audit
- Prescribed Fire
- Compliance Order/Consent Modifications
- Supplemental Environmental Project Agreements
- Landfill Design Capacity Reports
- Maximum Available Control Technology (MACT) and New Source Performance Standards (NSPS) Reports
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- Startup/ Shutdown/ Malfunction Reports
- Complaints
- New Source Performance Standards (NSPS) 0000 Annual Reports
- Regulation No. 7 Oil & Gas Emission Inventory Reports
- Mercury Reports
- Excess Emission Reports (EERs)
- Relocation Notices
- Inspection Report
- Infrared (IR) Camera Inspections
- Operation and Maintenance Plans
- Operation and Maintenance Plans (Oil & Gas)
- Operation and Maintenance Plans Modifications (Oil & Gas)
- Recertification and Relative Accuracy Testing Audits (RATAs)
- Continuous Emission Monitoring System (CEMS) Certification and Operation





Adherence to OIT technology standards

- Salesforce / OnBase Workflow and Document Storage
- Mulesoft API infrastructure
- Tableau Analysis and Reporting
- ArcGIS Spatial Analysis and Reporting
- SIPA Payment Portal Online Payments
- AWS Cloud Solutions, Data Warehouse platform





Implementation Methodology

20+ years ago

- Custom-coded IT products hosted in agency-owned data centers
- Expensive IT programmers, OIT staff, required to create & maintain them
- Gathered requirements up front and then built (waterfall) resulted in rigid systems
- These systems have become more fragile with each passing year as technology changes around them

Now

- We have a variety of options to invest in state-approved, cloud-hosted platforms that either OIT or CDPHE staff can configure more quickly and less expensively than before
- With these, we gradually get out of the data center business
- We use agile/scrum framework to develop IT products





Project Plan and Strategy for Success



Stationary Sources System Project Summary

- A \$12.7M, three-year (FY23 FY25) capital IT project to modernize the outdated stationary sources data system used by CDPHE, Air Pollution Control Division (APCD) - the first two years would be funded as a component of CDPHE's Air Quality Transformation Decision Item (R01)
- The Stationary Sources database is the primary technology tool used by CDPHE/APCD to manage permitting, inspections, enforcement, compliance, billing, emissions and data reporting associated with stationary sources
- The system scope is broad with 2,500 companies and 14,000 facilities
- Stationary source regulated entities include oil and gas, power utilities, manufacturing, construction, landfills, agriculture, mining and retail (e.g., gas stations, dry cleaners)
- The Stationary Sources Database is an outdated technology (developed in the mid-1990's)
- The system is paper-based, inefficient, lacks critical functionality and agility





Stakeholder Engagement

- Stationary source stakeholder group quarterly meetings began in 2018
- Stakeholder identified system deficiencies included:
 - Data Transparency
 - Inability to complete bulk uploads of data
 - Lack of direct access to data (after a QA process has been completed)
 - No capacity for detailed tracking of a permit as it is being created
 - Inability to support electronic submission of all reports
- APCD is committed to continue to engage stakeholders and interested parties







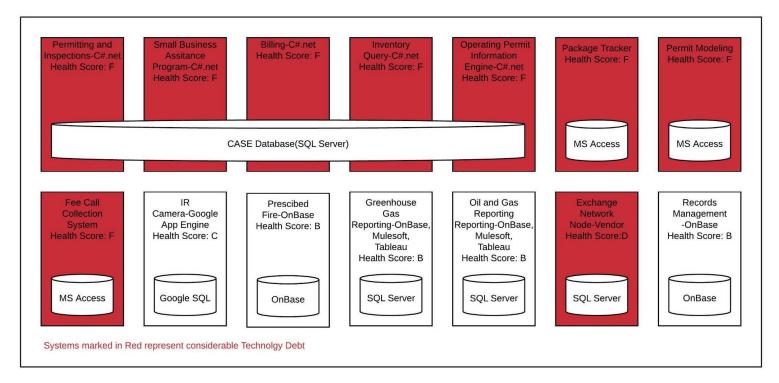
The Vision

- Expedited Processes: Timely processing of permits and inspection, compliance and enforcement work needs. Current systems directly contribute to bottlenecks and backlogs
- Digital Services: Transition away from outdated and inefficient paper-based system to an electronic workflow environment.
- Streamlined Work: Streamlined business processes and efficiencies across all applicable work products.
- Data Reporting: Improved data reporting, transparency and better public access to information.
- **Stakeholder Customer Service:** Reallocation of staff time will facilitate pro-active management, process improvements, responsiveness and stronger customer service.



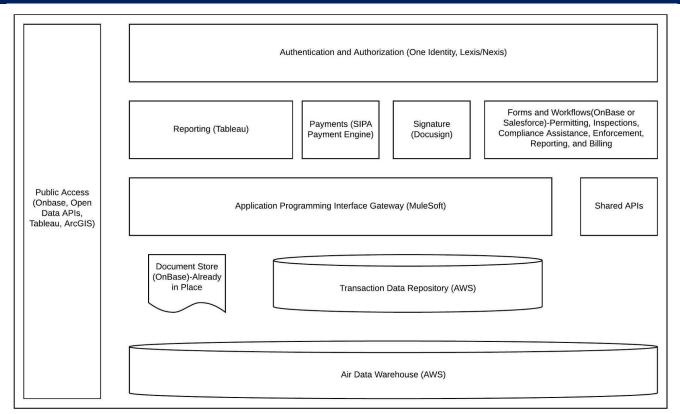


Current Stationary Sources Technology Footprint





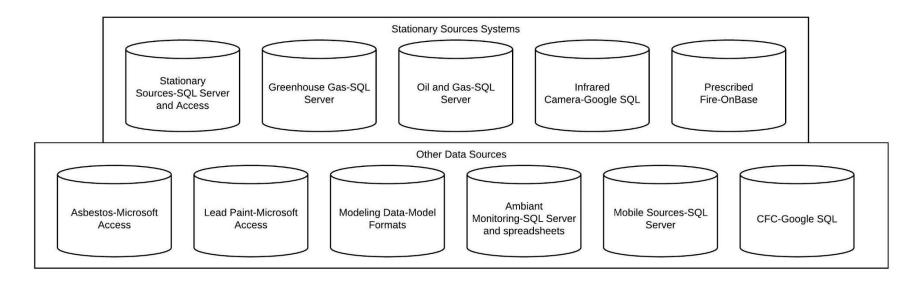
Proposed Architecture of the Air Stationary Sources Solution







Data Sources for Data Warehouse



Data Types: Location, Permitting, Emissions Reporting, Billing, Complaints, Inspections, Compliance, Enforcement, Testing, Monitoring and Modeling





Stationary Sources Modernization High Level Timeline

		FY2022				FY2023				FY2024				FY2025			
	Quarter 1	Quarter 2	Quarter 3	Quarter 4	Quarter 1	Quarter 2	Quarter 3	Quarter 4	Quarter 1	Quarter 2	Quarter 3	Quarter 4	Quarter 1	Quarter 2	Quarter 3	Quarter 4	
Charge Management																	
Capitol Development Process																	
Finalize Proposed Architecture																	
Develop APIs tied to current systems																	
Stationary Sources Solution Contracting																	
Base System Development																	
Workflows Development																	
Data Migration																	
User Training																	
Data Warehouse Contracting																	
Design Data Warehouse																	
Populated Data Warehouse																	
Develop Reporting																	





Risks to Mitigate

- Staff/Expertise Availability
 - Govern using proven OIT/CDPHE collaborative Business Technology Strategy Committee governance structure
 - Proposal to bring in temporary staff so that existing expertise can be used to support development.
 - Work with Colorado Digital Services and OIT to develop best practices
- Staff and Customer Training and Support
 - Included as part of the legislative ask
- EPA Cross Media Electronic Reporting Rule (CROMERR)
 - Work with EPA to approve newer technology solutions





Questions and Discussion

Thank you!

Erick Scheminske, Director of Business Operations, CDPHE Michael Ogletree, Director, Air Pollution Control Division, CDPHE Andrew Putnam, Environmental Information Manager, CDPHE Kristi Labarge, IT Director, OIT



